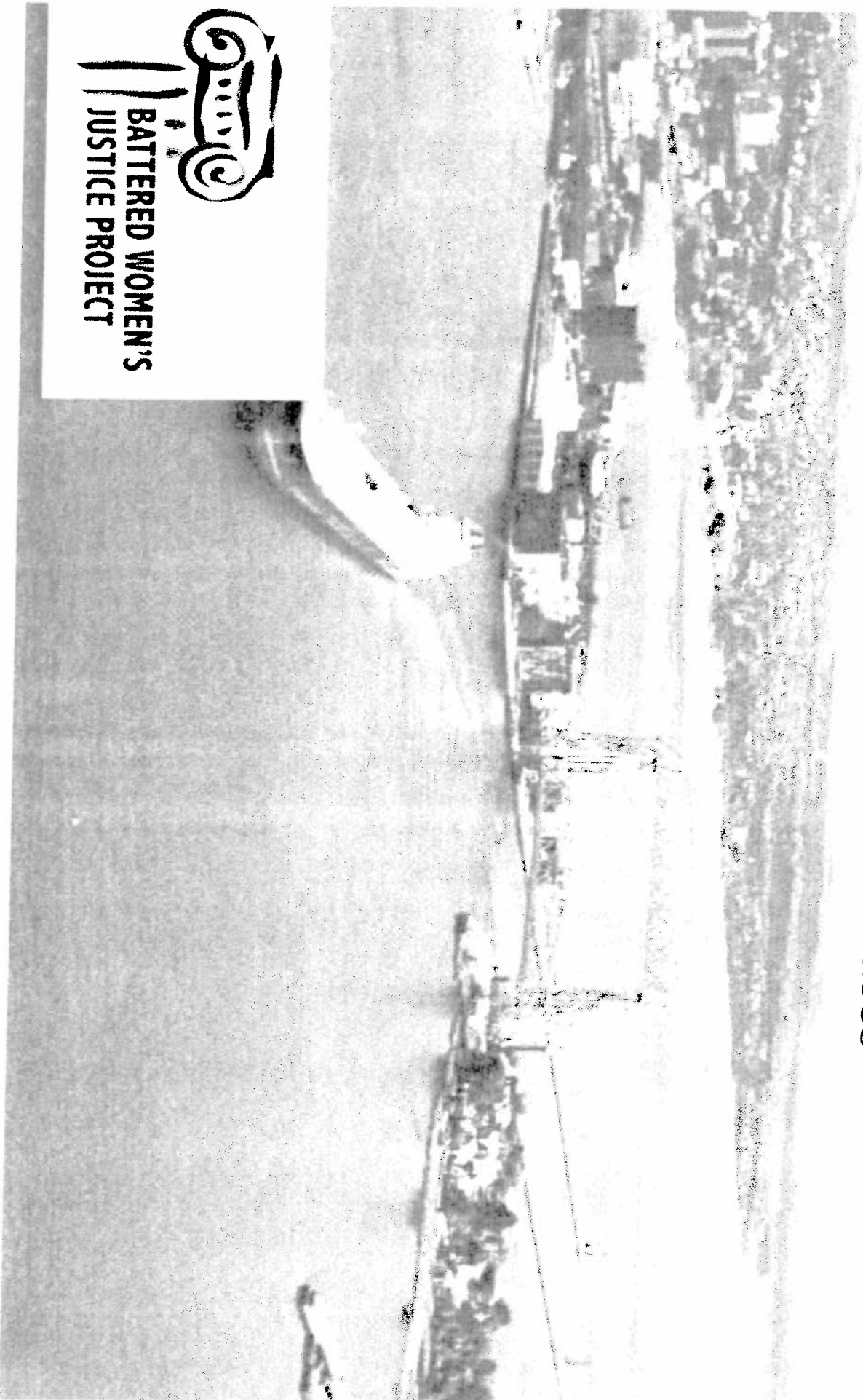
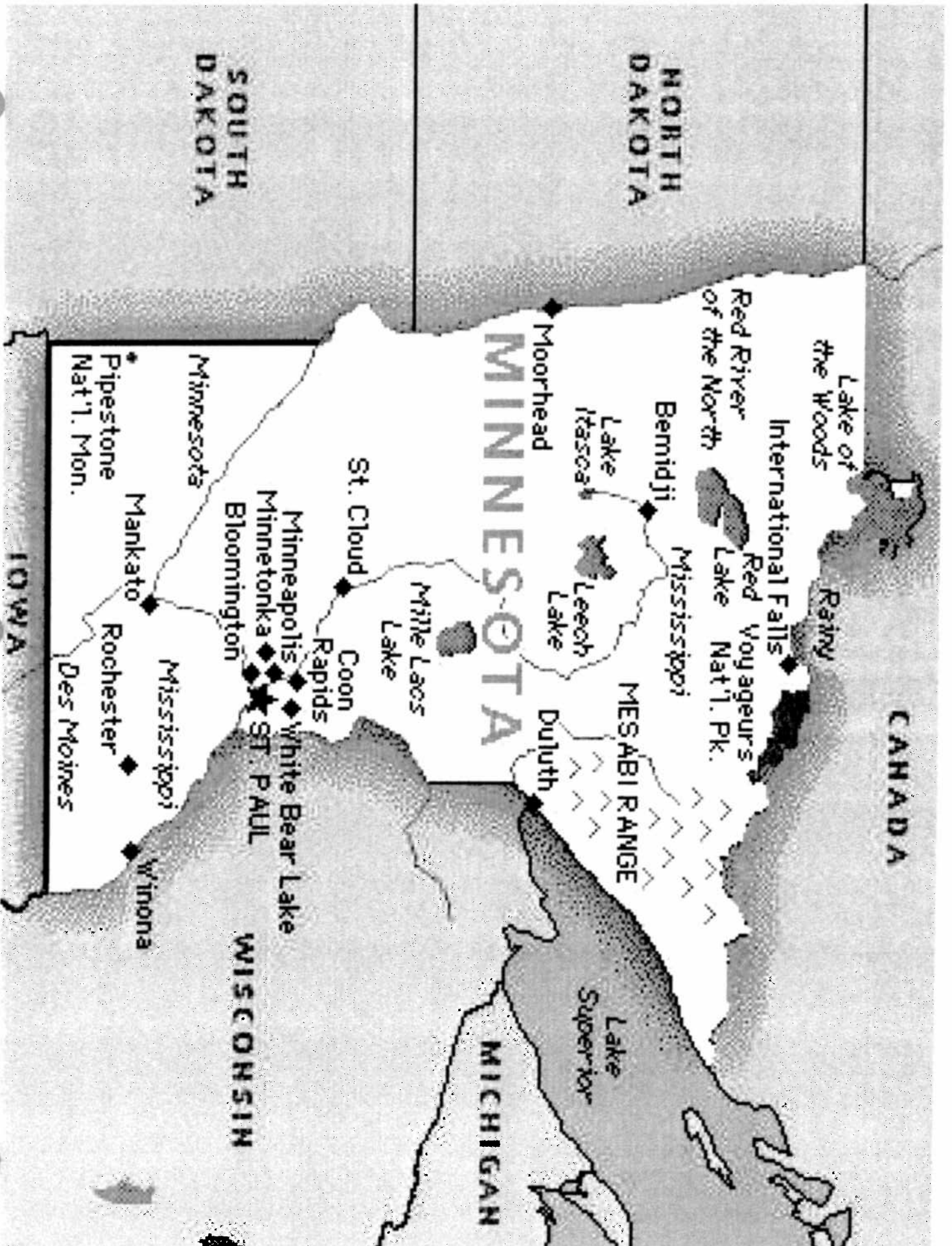


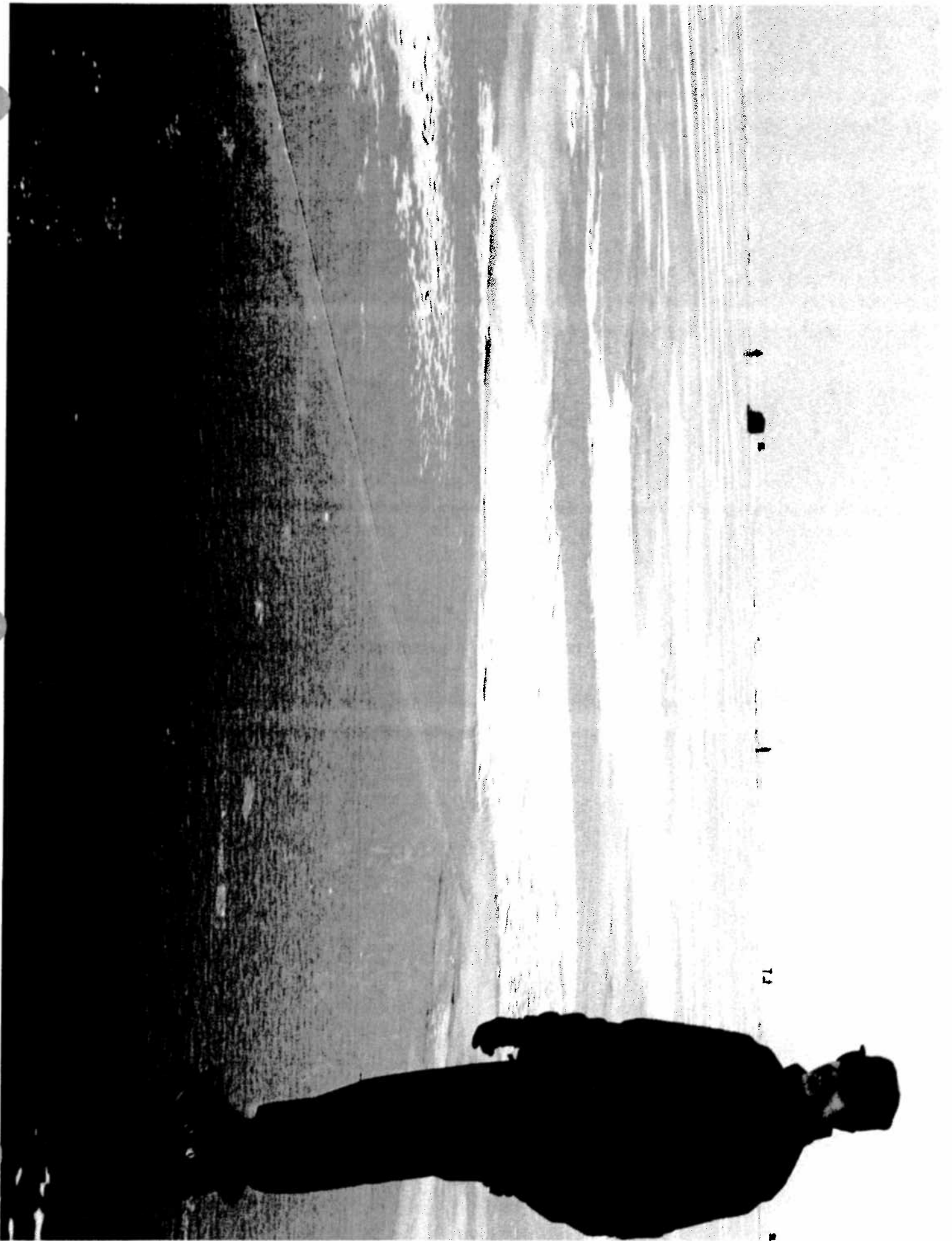
**Much More Than A Monthly Meeting!**  
**Enhancing your Coordinated Community Response to**  
**Domestic Violence and Sexual Assault Cases**



**BATTERED WOMEN'S**  
**JUSTICE PROJECT**







Site  
D  
C

”

# Social Problems

1. **Slavery**
2. **Segregation in public facilities**
3. **Environmental pollution**
4. **Child abuse**
5. **Auto safety / seatbelts / child restraints**
6. **Smoking, exposure to second hand smoke**
7. **Accessibility for people with disabilities**
8. **AIDS**
9. **Drunk driving**
10. **Discrimination by: religion, race, sex, sexual orientation**
11. **Sexual harassment**
12. **Men's violence against women**

## **How Movements are Organized to Confront Social Problems**

- **How did the issue become identified as a social problem?**
- **Who took leadership to address the problem? What strategies did they use?**
- **Who resisted? Why? What strategies did they use?**
- **How did opponents justify or rationalize that it wasn't a problem?**
- **What changed? What didn't?**
- **How far did the changes go? To what extent do they fall short of bigger goals?**

# Where do domestic violence victims seek help?

**Friends, Family, Neighbors**

**Health Providers, Faith Communities**

**Social Service Agencies**

**Law**

**Agencies**

**Domestic Violence  
Specialists,  
Shelters, 911, Law  
Enforcement, Women's  
Groups, Batterer Programs**

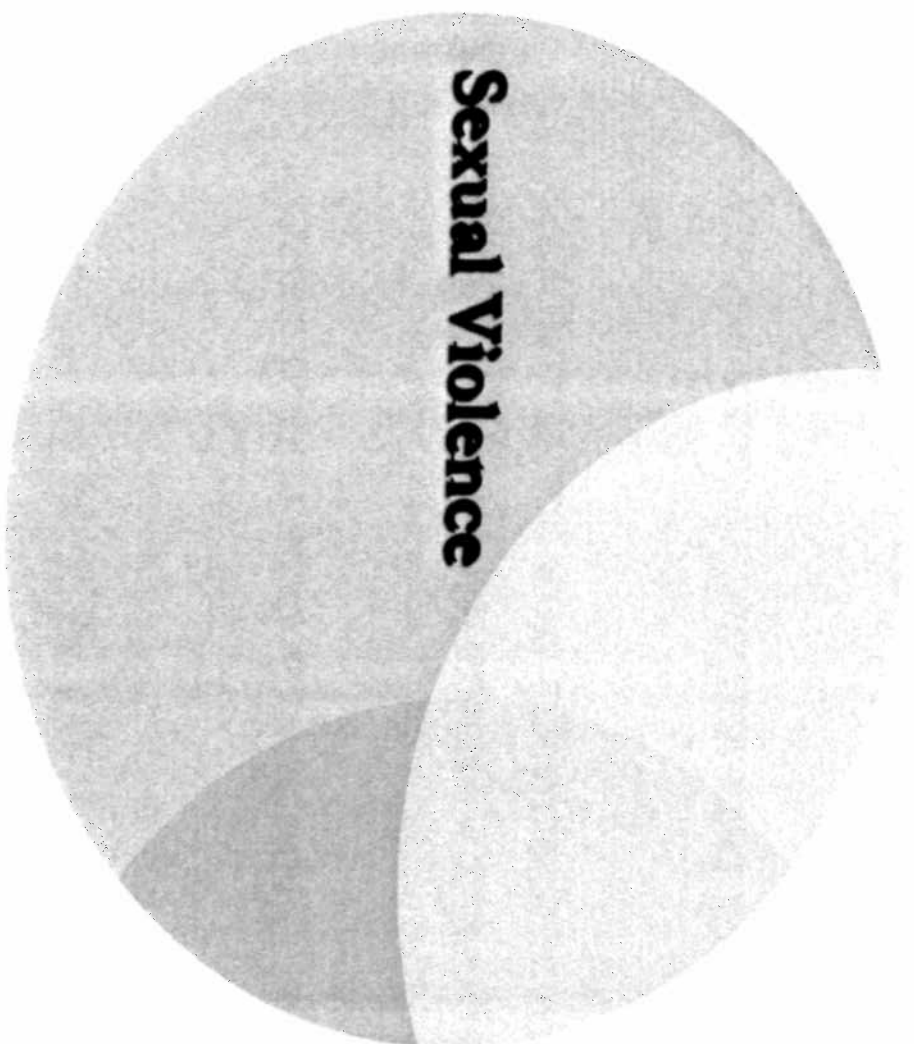
**Counselors, Therapists**

**Employers, Schools**

**Informal Support Networks**



**Domestic Violence**



**Child Abuse**

# Goals of Intervention

- 1. Victim Safety and Autonomy**
- 2. Offender Accountability - Eliminating Offender's Opportunities and Inclination to Abuse**
- 3. System Accountability and Responsibility**
- 4. Changing the Climate of Tolerance to Violence Against Women and Children**

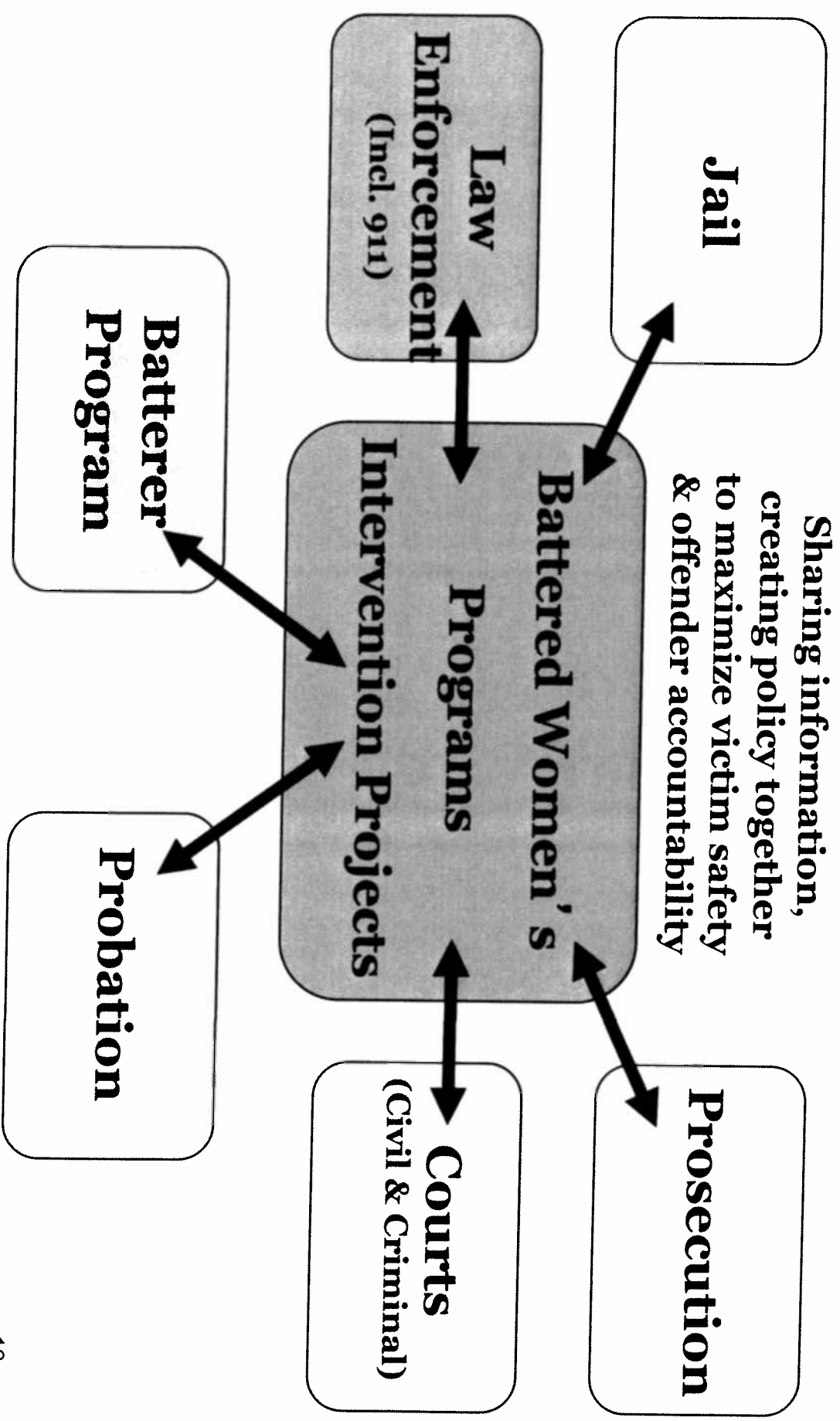
**Offenders CRAWL Through Them  
Victim/Survivors FALL Through Them**

**Where are the GAPS  
in your Interagency Response?**

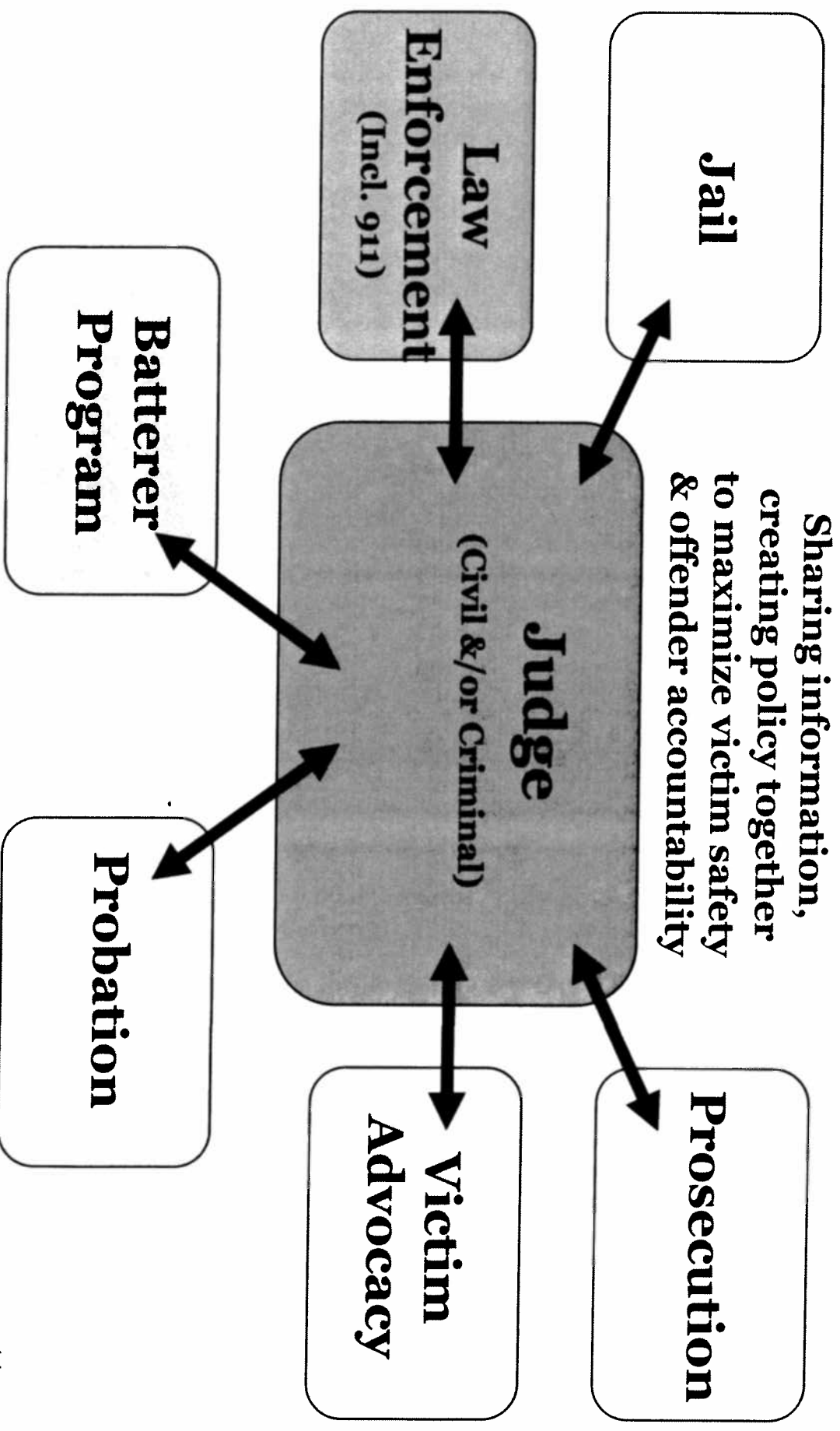
# Common CCR Problems

1. 911 don't ask adequate follow-up questions
2. 911 recordings not accessible to prosecutors
3. Some police reports not being charged - some charges not enhanced in light of previous offending
4. Too many victims being arrested
5. Agencies not routinely sharing safety and accountability related information
6. Crime evidence not collected or being lost
7. Protection order violations not charged or responded to consistently
8. Prosecutors plead down or drop many dv cases
9. Bail & release conditions don't reflect dangerousness
10. Long time between first hearing and adjudication
11. Judges sentences bear little relationship to severity or risk
12. Inconsistent enforcement of BIP attendance
13. Battered women losing custody of their children
14. Some cultural groups treated unfairly - e.g. language problems

# Duluth-Model Coordinated Community Response (Criminal/Civil Justice System)



# Domestic Violence Coordinating Council Model (Criminal/Civil Justice System)



## **Duluth-Model CCR *pros***

- **Community-based advocates lead problem-solving & system changes**
- **Bartered women inform changes; victim safety & autonomy trumps offender accountability**
- **Difficult problems addressed in small brokered meetings**
- **Few large meetings; used mostly for networking & reporting back**

## **Duluth-Model CCR *cons***

- **Resentment & resistance can develop if advocates don't model inclusive leadership & self accountability**
- **May be difficult to fund system-wide monitoring & staff to lead CCR**
- **Rushing to quick solutions can create unintended consequences**



# **Coordinating Council or Task Force Model CCR *pros***

- **Judge or powerful system leader can get high-level staff to meetings & to make changes**
- **Leader can model openness & responsiveness to victims needs**
- **Large meetings aid networking; greater space for diverse community members to participate & learn**

# **Coordinating Council or Task Force Model CCR *cons***

- **Advocates & victims can be silenced or marginalized in meetings & changes**
- **Changes can be more about system efficiency than safety & accountability**
- **Large semi-public meetings unsuited to problem-solving**

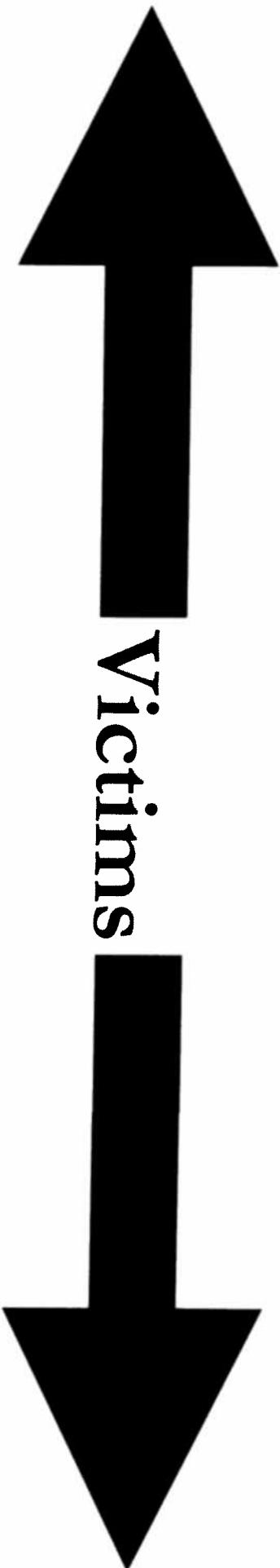
# CCR/SART Comparison

## Domestic

- **Misdemeanors, patrol investigates**
- **Evidence-based prosecution by city attorneys, victims often don't participate**
- **Medical rarely involved**
- **Sexual violence hidden**
- **Advocacy – safety and autonomy. Safety planning, offender accountability, addressing unintended consequences of system involvement**

## Sexual

- **Felonies, law enforcement investigators are key, greater reliance on forensic evidence**
- **No victim/no prosecution**
- **Medical are key interveners**
- **Advocacy – justice and healing. Also enhance reporting, support victim during long case process, provide information to further victim agency and enhance safety, offender accountability**



# Messages of Help and Accountability

**To her, (to counter his messages)**

- **There is help for you... (nobody is going to believe you)**
- **Keep using us... (call them and see who ends up in trouble)**
- **This isn't your fault... (this is ALL your fault)**

# Messages of Help and Accountability

## To him, (to counter his tactics)

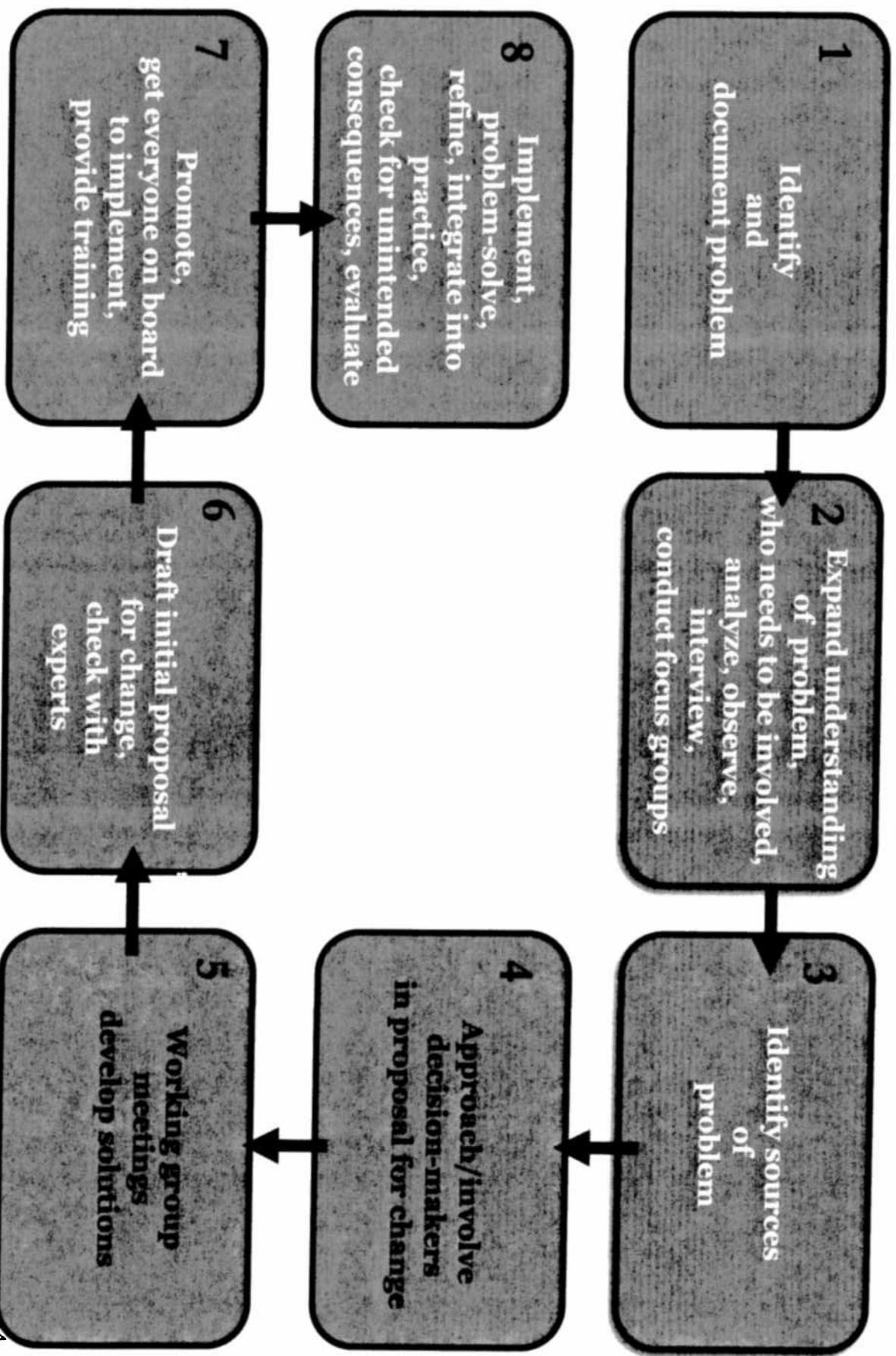
- If you push the boundaries we will tighten them not widen them
- If you stop abusing, we will help you
- If you don't stop we will make you unhappy

# **Messages of Help and Accountability**

## **To the children**

- **It's not your fault**
- **You can speak**
- **We are here to help, not hurt your parents**

# CCFR Problem-Solving





**How Theories Inform our Work**

**Working with Compassion  
AND Accountability**

## **What should be done with this case?**

- 1. Have Keith start the program over**
- 2. Report to probation officer; recommend jail**
- 3. Report to probation officer; recommend partial jail time and start the program over**
- 4. Continue in program**
- 5. Follow Cathy's recommendation**
- 6. Let men in program decide**
- 7. Recommend counseling for Cathy**
- 8. Pursue marriage counseling in addition to men's program**
- 9. Do nothing**
- 10. Do something else?**

He's out of  
Control!

...She needs to  
change too

**How we understand domestic violence  
guides us in our decision making and  
frames how we will respond to the**

**situation**

Why  
doesn't she  
just leave?

Using violence  
is a choice he's  
making

# **What Causes the Violence?**

- 1. Pathology and Disorder Theories**
- 2. Relationship Theories**
- 3. Anger—Cycle of Violence Theory**
- 4. Theory of Dominance (Control)**

# **Individual Pathology**

- **The batterer has some kind of illness**
- **Batterer is a problem – not society**
- **Individual problem**

**Response: Individual psychiatric care, treatment for addiction, or therapy**

# Relationship Dysfunction

- **“It takes two to tango”**
- **Couples playing off each other**
- **Either could stop the violence**
- **Both parties are responsible**

**Response: Couples counseling, or relationship counseling separately**

# The Cycle of Violence

- Theory developed by Lenore Walker
  - Tension-building phase
  - Explosion of violence
  - Honeymoon phase or respite
- Men socialized to use violence
- Increases in frequency and severity
- Popular theory, not backed by research

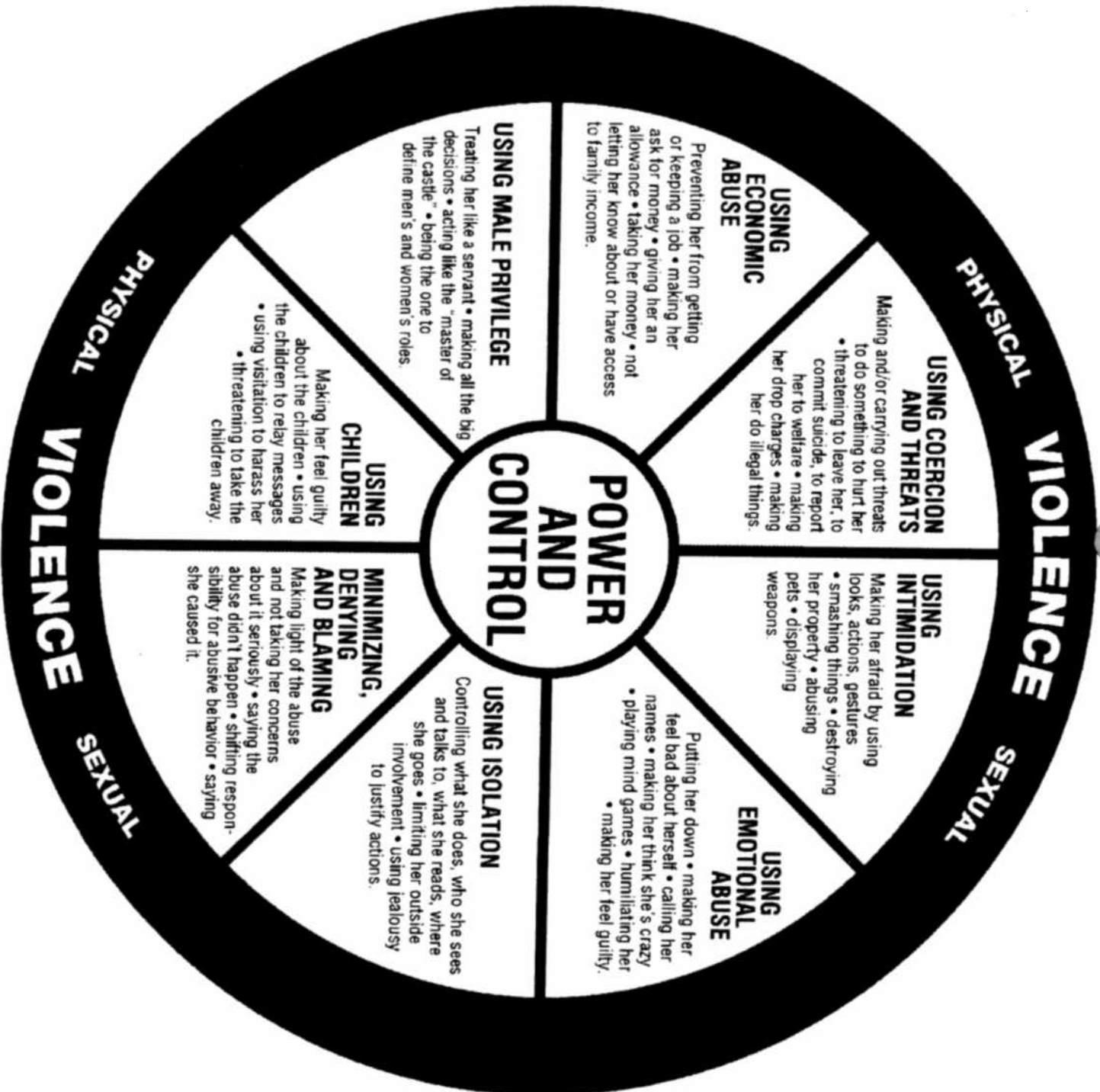
**Response: Anger management classes**

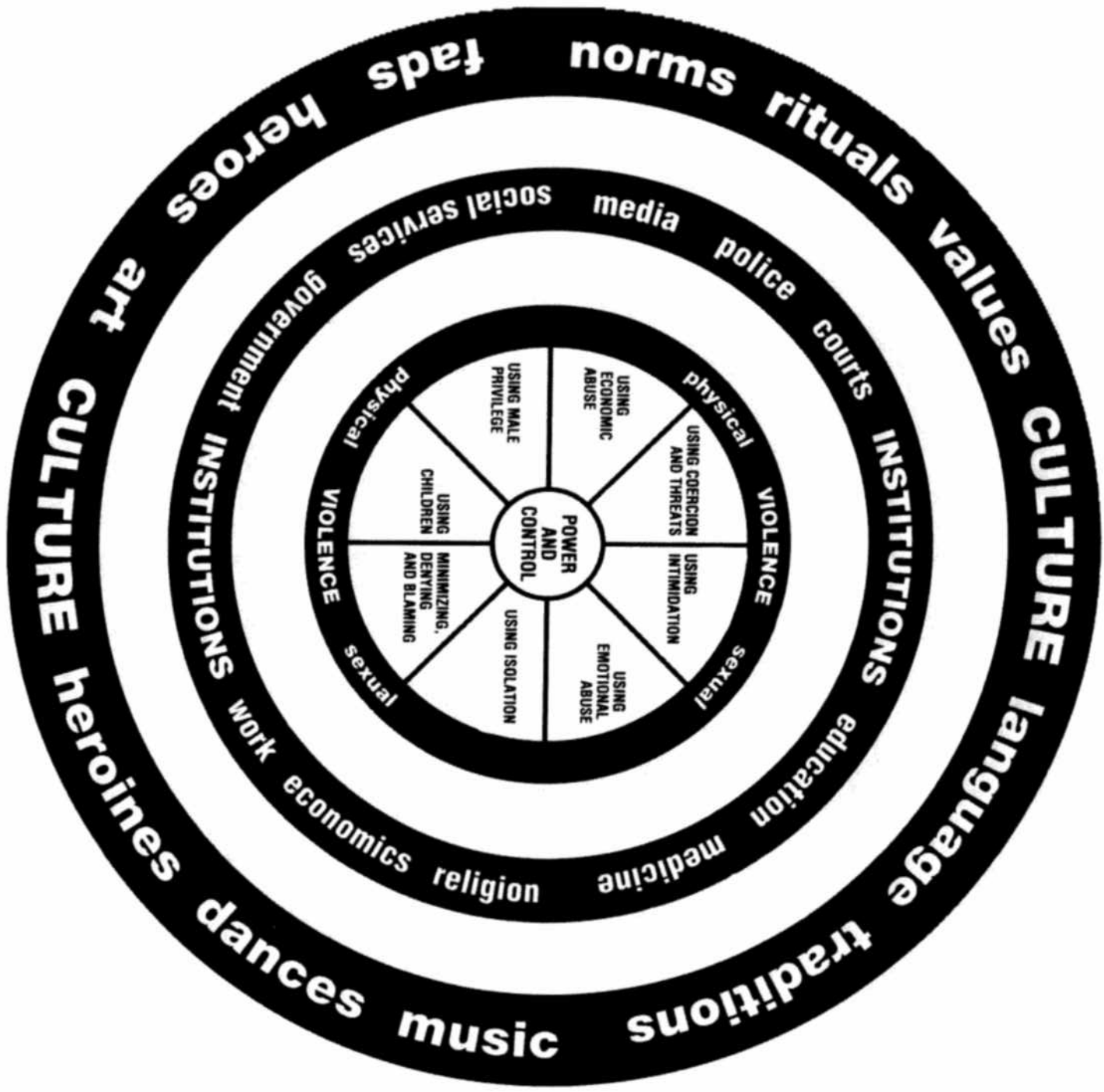
# **Theory of Dominance**

- **System of power and control tactics**
  - **Physical violence**
  - **Sexual violence**
  - **Other abusive behaviors**
- **Reinforced by the culture**
- **Need to balance the power differential by using the power of the state**

**Response: Programs that focus on changing beliefs with tight sanctions by the criminal justice system**







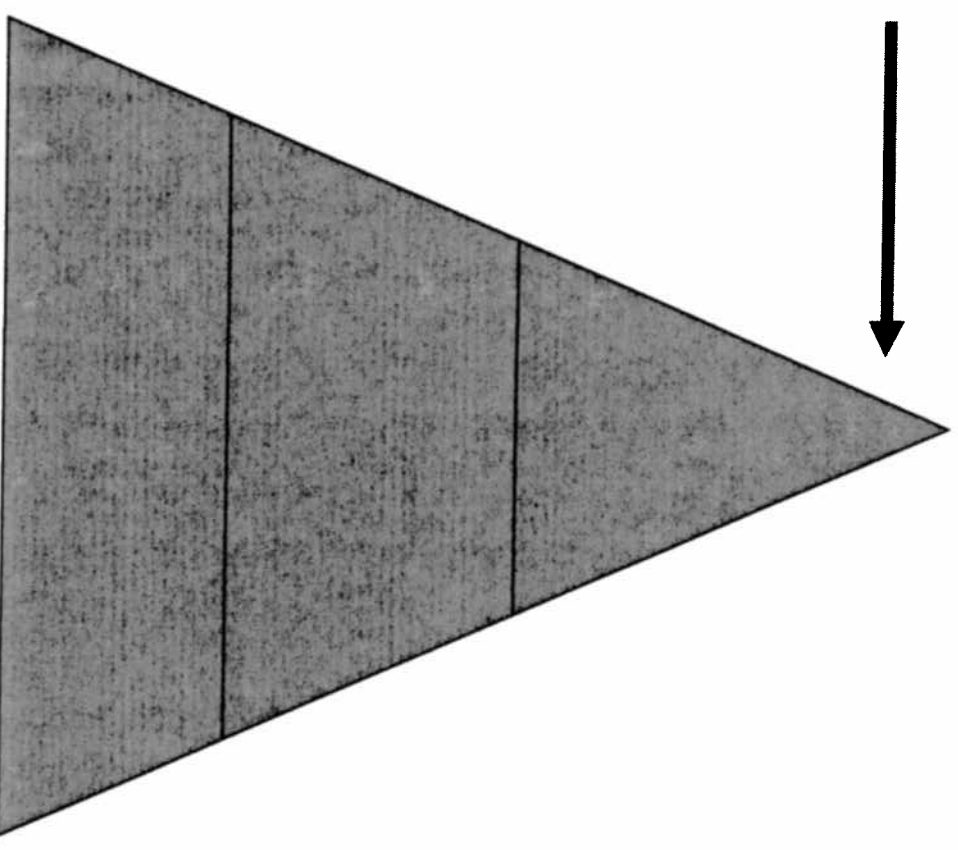
# **Theory Summary**

- **The Theory of Dominance is an over-arching framework for criminal justice-based intervention**
- **It focuses on safety, accountability, and addressing power imbalance**
- **Other theories can inform practice within a safety and accountability framework**

# Hierarchy

**Top has power to:**

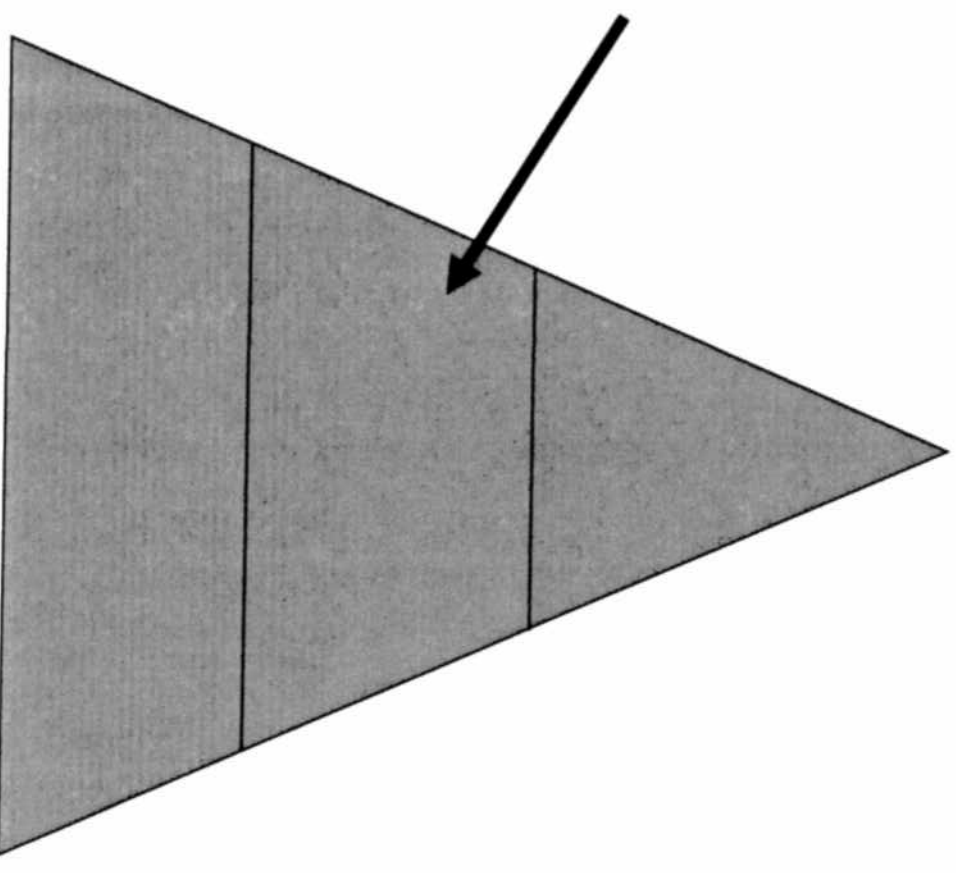
- **Reward and Punish**
- **Make and Enforce Rules**
- **Control Systems and Institutions**
- **Time and Mobility of others**
- **Resources and economy**



# Hierarchy

**The Middle:**

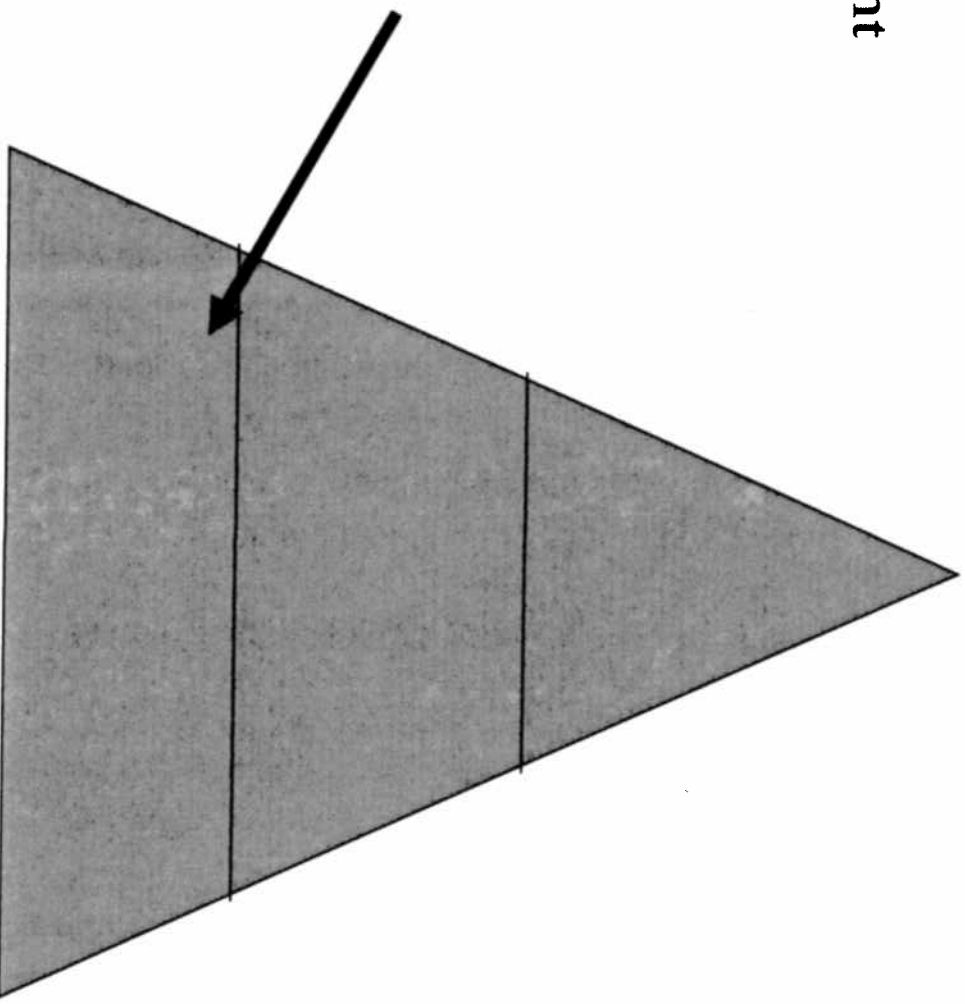
- Has illusion of power
- Gains privilege for enforcing rules
- Institutions are used to maintain system



# Hierarchy

## The Bottom:

- Economically dependent
- Defined as defective
- No say over resources
- Time and mobility controlled
- Opposition harshly punished



# Women Resist Men's Control

I'm right, I'm the man

I'm smarter

I'll decide what's best

She doesn't listen to me

Women are manipulative

I deserve this

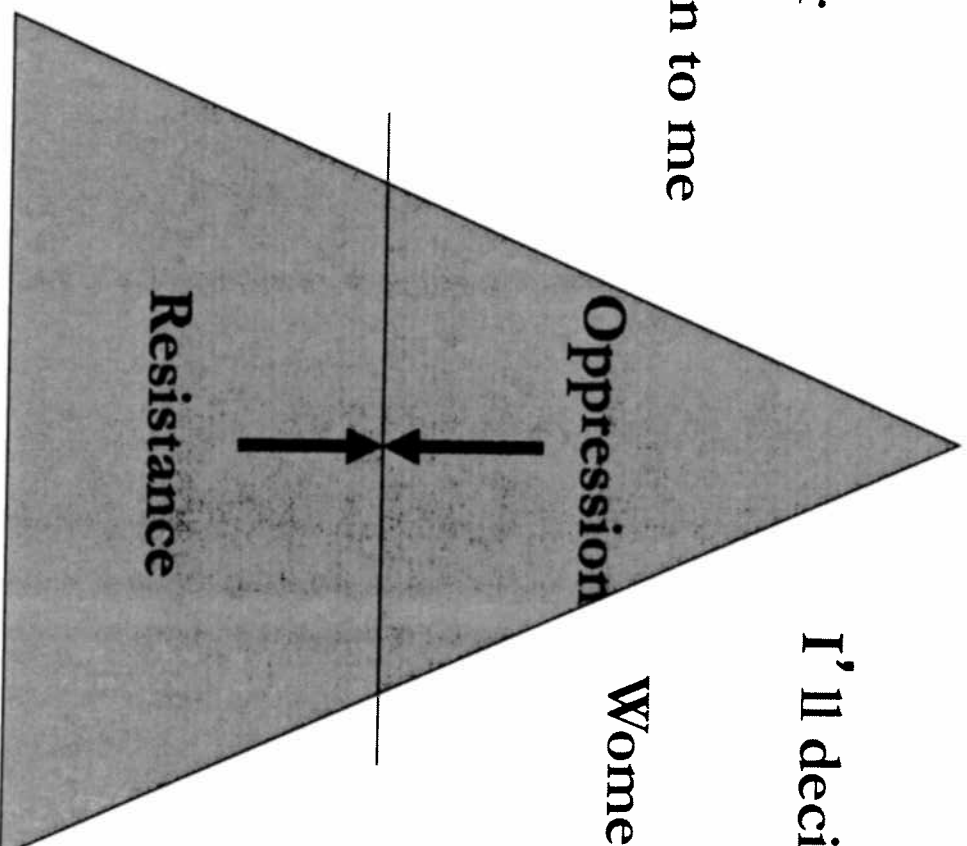
My way!

Fights back

Leaves him

Submits

Covert resistance/  
get needs met



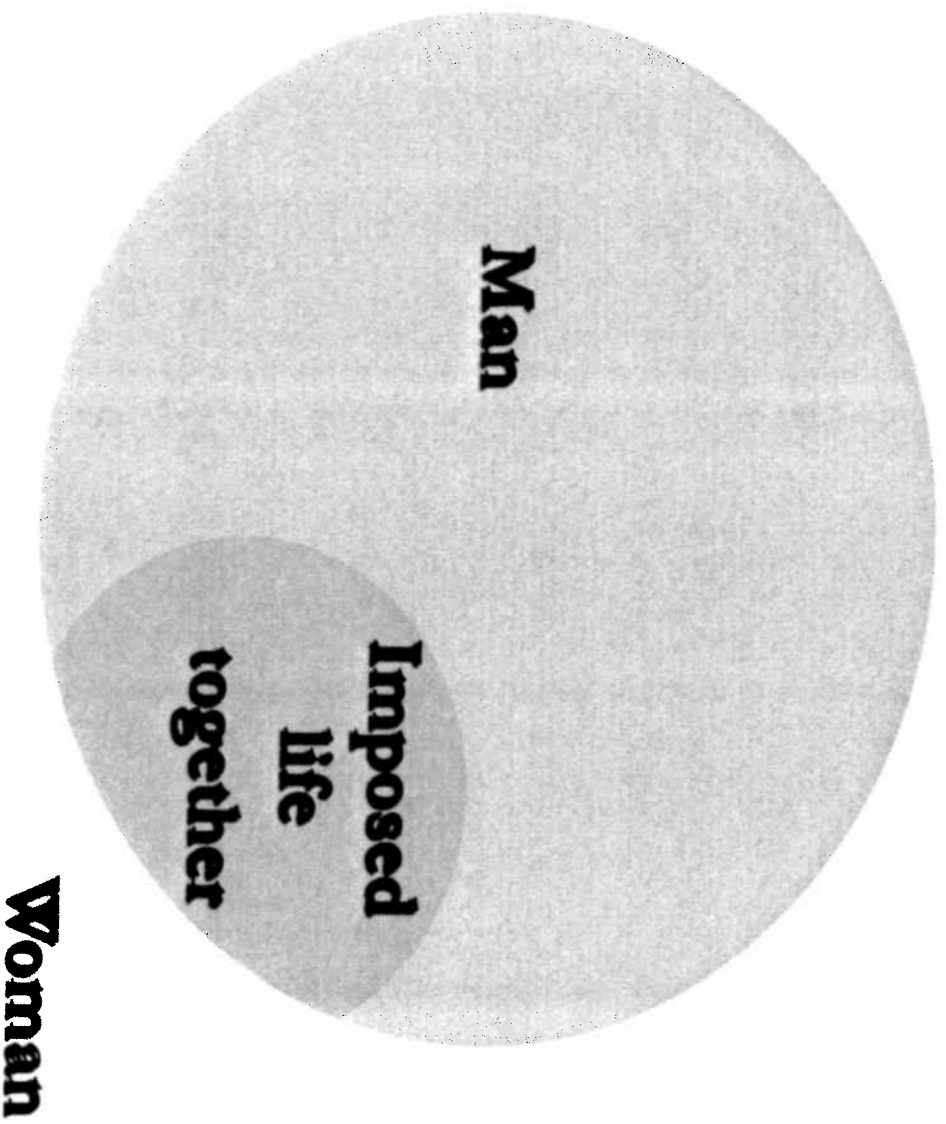
# **Women Resist Men's Control**

## **Oppression and Resistance**

- **It is part of the human condition that we resist someone else controlling our lives**
- **Those at the top of the hierarchy see resistance as a character flaw**
- **When you see the intersection between your imposed demands, and her resisting being told what to do, it changes your understanding of her.**

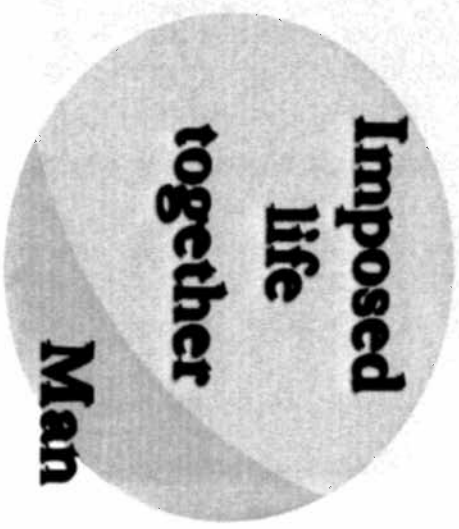


# **Relationship defined by the Man Imposed on the Woman**



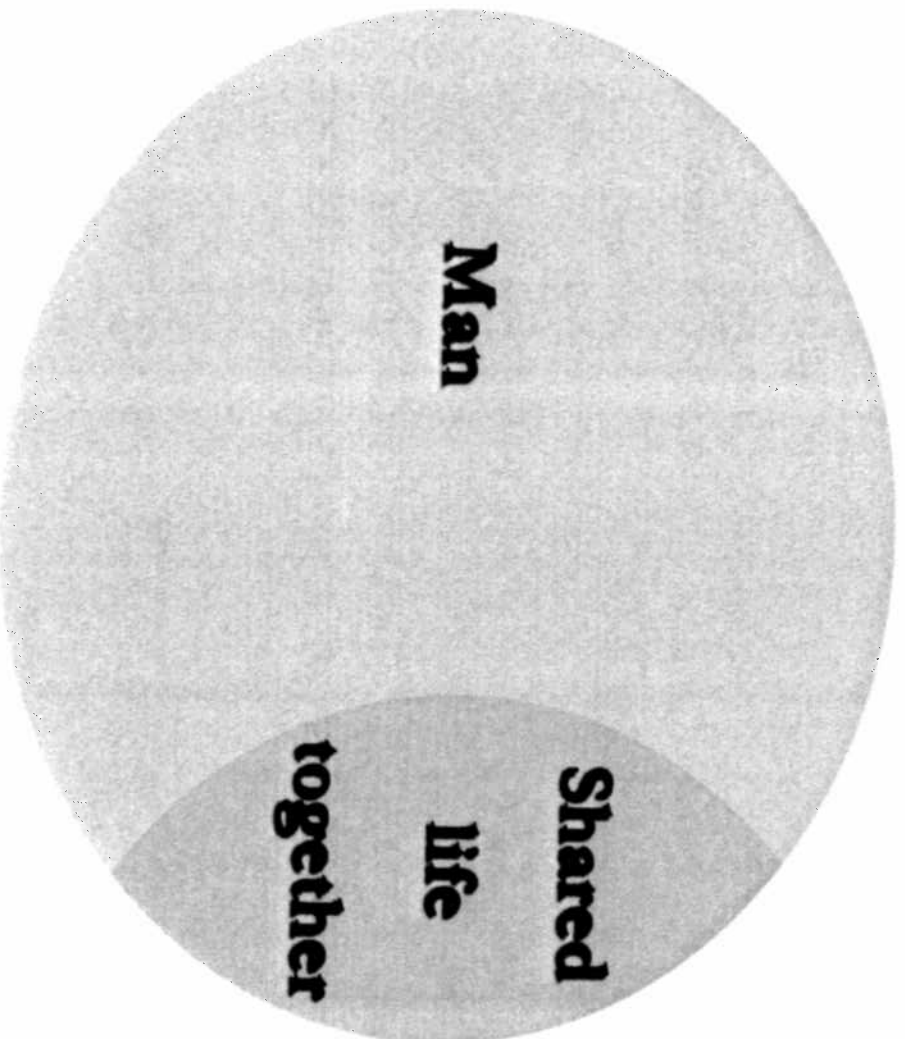
# **Some Men are Scared that Women want to 'Flip the Script'**

**Woman**



# **Partnership between Men and Women**

**Work together to maintain an equilibrium**



**Woman**

# Resources

**Graham Barnes [gbarnes@bwjp.org](mailto:gbarnes@bwjp.org) +1 612 824 8768 ext 107**

Battered Women's Justice Project  
(800) 903 0111 [www.bwjp.org](http://www.bwjp.org)

Praxis International  
[www.praxisinternational.org](http://www.praxisinternational.org)

Institute on Domestic Violence in the  
African American Community  
[www.dvinstitute.org](http://www.dvinstitute.org)

Minnesota Center Against Violence  
and Abuse [www.mincava.umn.edu](http://www.mincava.umn.edu)

Aequitas - The Prosecutors' Resource on  
Violence Against Women  
[www.aequitasresource.org](http://www.aequitasresource.org)

Domestic Abuse Intervention  
Project  
[www.theduluthmodel.org](http://www.theduluthmodel.org)

National Council of Juvenile and  
Family Court Judges  
[www.ncjfcj.org](http://www.ncjfcj.org)

Sacred Circle  
[www.sacred-circle.com](http://www.sacred-circle.com)

Office on Violence Against Women  
[www.usdoj.gov/ovw](http://www.usdoj.gov/ovw)